Date: 31 May 2019

Subject: Update on Additional Funding from Rough Sleeping Initiative (RSI) Programme

Report of: GM Mayor Andy Burnham

PURPOSE OF REPORT

To provide an update on the successful securing by GMCA of £506,817 of additional funding from the government’s Rough Sleeper Initiative (RSI) programme to tackle rough sleeping in six boroughs of Greater Manchester.

To advise of the allocation methodology of funds to local authorities and the proposals to recruit additional outreach capacity in areas currently not in receipt of Rough Sleeper Initiative funding.

RECOMMENDATIONS:

The following recommendations are made:

1. Acknowledge the success of the bid to secure additional funding to tackle rough sleeping in Greater Manchester.

2. Note and agree the allocation of additional funding to districts at the following levels – Bolton MBC £83,375, Bury MBC £50,025, Oldham MBC £33,350, Stockport MBC £33,350, Tameside MBC £33,350, Trafford MBC £33,350, in addition to further awards of £25,000 each to Trafford MBC and Stockport MBC for provision of personalisation funding.

3. Approve the retention of £40,000 by GMCA for the employment of a Co-ordinator and £150,000 for the commissioning of Dual Diagnosis support.
4. Approve delegated authority to the Treasurer of the Greater Manchester Combined Authority to vary allocations where required, in consultation with the Mayor of Greater Manchester.

5. Support the proposed recruitment process which has been agreed between officers, GMCA and MHCLG.

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<th>TRACKING/PROCESS</th>
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<td>Does this report relate to a major strategic decision, as set out in the GMCA Constitution (paragraph 14.2) or in the process (paragraph 13.1 AGMA Constitution) agreed by the AGMA Executive Board:</td>
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<th>EXEMPTION FROM CALL IN</th>
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<td>Are there any aspects in this report which means it should be considered to be exempt from call in by the AGMA Scrutiny Pool on the grounds of urgency?</td>
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1.0 Background and Context

1.1 During 2018/19, four Greater Manchester (GM) local authorities received additional funding from the Ministry of Housing, Communities & Local Government (MHCLG) to address high levels of rough sleeping. These were Manchester, Salford, Tameside and Wigan and the funding programme was the Rough Sleeper Initiative (RSI). Over £1m annually was allocated to these authorities for two years.

1.2 Subsequently, a further bidding round for RSI funding was undertaken. GMCA has been successful on behalf of the remaining six local authorities in securing funding to expand rough sleeping services in those areas. This included more tailored services where existing gaps exist, such as tackling more complex needs and mental health. In particular, MHCLG were keen to support a more consistent pan-GM approach to better join-up services and ensure a more level playing field and broader access to services for people at risk of sleeping rough.

2.0 Rough Sleeper Initiative Fund Awards

2.1 Following this second bidding round, GMCA were successful in securing a further sum of £506,817 to support work with rough sleepers in Bolton, Bury, Oldham, Rochdale, Stockport and Trafford.

2.2 This funding has been allocated to support key outreach work to enable a rapid response to rough sleeping and to prevent rough sleeping becoming entrenched in local areas.

2.3 Funding has been allocated for a period of 12 months.

3.0 Response in Greater Manchester

3.1 Following the funding award, there have been a number of meetings with local authorities and with MHCLG Specialist Advisors on rough sleeping. A key element of the approach is that each local authority must benefit from this funding award and also that local services, knowledge and expertise should be supported, while demonstrating a more joined-up approach across boundaries in a more comprehensive pan-GM model.

3.2 Agreement has now been reached to allocate the available funding to support the following activities:

<table>
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<tr>
<th>Intervention</th>
<th>Funding Allocation</th>
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<td>1x Outreach Co-ordinator</td>
<td>£40,000</td>
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8x Outreach Workers (three of which should be specialist workers to support women at high risk of harm) | £266,817
---|---
3x Dual Diagnosis Workers | £150,000
Personalisation fund to secure temporary accommodation, with a specific focus on working in Stockport and Trafford | £50,000

Total | £506,817

3.3 It has been further agreed to cluster provision to enable flexibility across boroughs and for resources to be able to move towards where need is greatest. This approach reflects the more fluid nature of rough sleeping and the potential for ‘hot spots’ to develop which require rapid response.

3.4 The three proposed zonal clusters, together with the proposed resource allocation is as follows:

<table>
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<tr>
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<th>Bolton &amp; Bury</th>
<th>Oldham Rochdale &amp; Stockport Trafford</th>
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<tbody>
<tr>
<td>Outreach Workers</td>
<td>4 (£133,400)</td>
<td>2 (£66,700)</td>
</tr>
<tr>
<td>Dual Diagnosis Workers</td>
<td>1 (£50,000)</td>
<td>1 (£50,000)</td>
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4.0 Recruitment

4.1 At the request and agreement of local authorities, there will be some differences in the recruitment process in each cluster.

4.2 It has been agreed with local authorities and MHCLG that the Co-ordinator role will be based at GMCA. The role will be a focal point for the programme, ensuring delivery is achieved consistently and also that appropriate links are made with existing RSI-funded services.

4.3 In the case of Bolton and Bury, these authorities have suggested that they would want to recruit staff individually. While MHCLG are not supportive of this approach as it reduces the impact of cross-borough interventions, they are willing to accept it given the scale of local opposition to shared recruitment expressed by each local authority. The split of Outreach Workers will be 2.5:1.5 respectively, and there remains an expectation from MHCLG that there will be a requirement for cross-boundary working as needed. It is proposed that there is a total approximate allocation of £133,400 to this cluster, of which Bolton MBC would receive £83,375 and Bury £50,025.

4.4 In the case of Oldham and Rochdale, Rochdale MBC have identified a voluntary sector provider who can work across both boroughs and who are ideally placed to
deliver this service on a pilot basis for 12 months. Rochdale MBC will therefore procure this service, with a total allocation of £66,700 to this cluster.

4.5 Stockport and Trafford have requested that the recruitment of Outreach Workers be undertaken by GMCA for a 12-month period, with staff seconded to each local authority, with a total allocation of £66,700 to support work in this cluster area.

4.6 In each cluster area, there will be at least one Outreach Worker post operating as a specialist to address the issues of women who are at high risk of harm. This reflects the gap in provision for gender-specific services in this area.

4.7 It has been proposed that Dual Diagnosis workers will be procured centrally by GMCA, with ongoing conversations taking place with MCHCLG and Greater Manchester Mental Health Trust. £150,000 has been secured to support this function.

4.8 Additionally, awards of £40,000 have been made to Bolton, Bury, Oldham and Rochdale for personalisation and to support access to accommodation, outside of this bid. £50,000 has been secured within this bid, to be split between Stockport and Trafford for this purpose.

5.0 Conclusions and Recommendations

5.1 The securing of an additional £506,817 to support this critical area will offer a significant boost to local services, will support efforts to tackle rough sleeping across the city-region and also the Mayor’s pledge to end the need for rough sleeping by May 2020. The targeting of this funding also supports existing approaches in other boroughs and specifically towards outreach work, which has been proven to be impactful in delivering positive outcomes. Therefore, this award is to be welcomed.

GMCA are asked to:

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2. Note and agree the allocation of additional funding to districts at the following levels – Bolton MBC £83,375, Bury MBC £50,025, Oldham MBC £33,350, Stockport MBC £33,350, Tameside MBC £33,350, Trafford MBC £33,350, in addition to further awards of £25,000 each to Trafford MBC and Stockport MBC for provision of personalisation funding.
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5. Support the proposed recruitment process which has been agreed between officers, GMCA and MHCLG.

CONTACT OFFICERS:
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