SUMMARY OF REPORT:

A wide range of plans on both the future of the NHS and Greater Manchester will culminate in the early part of 2019. All of these plans are inter-related and it is important to set them in a wider context about the future of Greater Manchester. Each will play a vital part in accelerating the delivery of the Greater Manchester Strategy Our People, Our Place.

This paper sets out this wider strategic context. In particular, it focuses on the relationship between the Greater Manchester Health and Social Care Prospectus and the new NHS Long Term Plan.

KEY MESSAGES:

In this time of national uncertainty, socially and economically, Greater Manchester is taking the initiative and setting out bold plans to give people, communities and businesses hope and confidence for the future. This will be expressed through the finalisation of a number of key Greater Manchester plans in the first few months of 2019 stretching across jobs, transport, housing and the environment.

For health and care we will be setting out the next 5 years for Taking Charge, our plan for health & social care transformation. We will publish a Prospectus for the next 5 years setting out how Greater Manchester will meet, and go beyond, the ambitions in the new NHS Long Term Plan – published in January 2019.

The Prospectus is a key part in the next phase of Greater Manchester’s journey as a devolved system and links to a number of key pieces of work underway in GM.
PURPOSE OF REPORT:

To describe the relationship between key plans both within Greater Manchester and nationally that will culminate in the first part of 2019; in particular, that between the Health and Social Care Prospectus and NHS Long Term Plan.

RECOMMENDATIONS:

The Greater Manchester Health and Care Board is asked to:

- Note the relationship described between the key emerging GM plans and between the Health and Social Care Prospectus and the NHS Long Term Plan

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1.0 INTRODUCTION

1.1. The early part of 2019 will see the culmination of a number of pieces of work that will reaffirm Greater Manchester’s ambitions as a devolved city region.

1.2. In this time of national uncertainty, socially and economically, Greater Manchester is taking the initiative and setting out our bold plans to give people, communities and businesses hope and confidence for the future. This will be expressed through the finalisation of a number of key Greater Manchester plans in the first few months of 2019.

1.3. Each of these plans will move us further and faster towards realising the vision set out in the Greater Manchester Strategy Our People, Our Place.

1.4. Health and Social Care will be central to this. Principally, this will be through the completion of the Greater Manchester Prospectus on Health and Social Care - Taking Charge: Our Prospectus for the Next Five Years.

1.5. The Prospectus will set out our long-term health and social care strategy in Greater Manchester. It will set out how Greater Manchester will respond to the ambitions in the new NHS Long Term Plan published in January 2019 and update how the Health & Social Care Partnership will contribute to the wider vision for Greater Manchester.

1.6. The Prospectus is a key part of an exciting next phase in Greater Manchester’s story. This includes:

- The White Paper on GM Public Services
- The GM Independent Prosperity Review
- The GM Local Industrial Strategy
- The GM Spatial Framework
- The GM Clean Air Plan
- The GM 2040 Transport Strategy

1.7. This paper provides further detail on the areas of work described above. These will all contribute to, and culminate in, Greater Manchester’s submission to the Government Spending Review – expected in mid-2019.
2.0 THE GM HEALTH & SOCIAL CARE PROSPECTUS & THE NHS LONG TERM PLAN

2.1. We are now finalising the Health and Social Care Prospectus in the light of these key local and national contributions. The Prospectus seeks to update the story of Greater Manchester’s health and social care devolution journey – as set out in Taking Charge.

2.2. It has been developed in the context of the major GM strategies described in this paper and with the changing national NHS picture in mind. This is mainly: the integration of the two lead national bodies – NHS England and NHS Improvement; and the release of the NHS Long Term Plan.

2.3. The Prospectus describes the progress we have made in GM since April 2016; the challenges we face; and how we are addressing them.

2.4. We emphasise the features that make us unique in Greater Manchester – such as the potential our devolved system provides to unlock the economic potential of health innovation; and our ability to integrate health and care with wider public services. We set out how we will use these core characteristics of our system to make rapid progress in three areas. – population health, integrated health and care system, contribution to economic development.

2.5. At its heart, the Prospectus reaffirms our ambition to take GM beyond other integrated care systems in England to create a comprehensive population health system anchored in the capabilities and hopes of our residents.

2.6. In the last few months, there has been wide engagement on the Prospectus. The document has been refined to reflect this and, as we enter the New Year, the key tasks are now to respond to the key asks of the national 10 year plan, and to align locally with the IPR, White Paper, and Local Industrial Strategy as appropriate.

2.7. The NHS Long Term Plan was published on 7th January 2019. The Plan lays out the path for the NHS over the next decade. It confirms the funding arrangements for the NHS over the next five years: a settlement that averages an increase of 3.4% a year. The Plan can be found at: https://www.england.nhs.uk/long-term-plan/

2.8. From a Greater Manchester perspective, there is much to welcome in the Plan. It is notable that many of the initiatives in the Plan mirror those underway here and the drive to population health and wider system accountability reflects the journey that we are on.

2.9. We’re supporting people to improve their own health and reduce the harms caused by alcohol, obesity and smoking. For example, we’re the first place in the country to offer addiction treatment to hospital patients that smoke: http://www.gmhsloc.uk/wythenshawe-hospital-becomes-first-in-the-uk-to-offer-addiction-treatment-to-all-patients-who-smoke/.
2.10. Alcohol Care Teams will be rolled out in hospitals with the highest number of alcohol-related admissions and will support patients and their families who have issues with alcohol misuse. The plan refers to work in Bolton and Salford that has seen a reduction in A&E attendances, bed days, readmissions in the number of ambulance call outs: https://www.england.nhs.uk/2019/01/nhs-long-term-plan-will-help-problem-drinkers-and-smokers.

2.11. Earlier this year, we introduced plans to make sure all children and young people get the best start in life, focusing on mental health support, reducing avoidable hospital admissions and making sure they're school ready by the age of 5: http://www.gmhsc.org.uk/gm-plan-to-give-thousands-of-children-and-young-people-the-best-start-in-life/.

2.12. In March 2018, with the support of a number of partners including across the voluntary sector, community and social enterprise sector, we rolled out a pilot with over 30 of our schools here in Greater Manchester to help children and young people look after their emotional health and wellbeing and provide specialist support where needed. We are working on plans to extend this to 10% of Greater Manchester schools over the coming two years, starting later this month, and then meet an ambition for support in all Greater Manchester schools: http://www.gmhsc.org.uk/sports-stars-back-project-to-help-greater-manchester-kids-stay-mentally-healthy/. Funding mental health support teams in schools is reflected in the plan.

2.13. The plan emphasises early diagnosis of cancer and that over the next two years, the lung health checks piloted in Manchester will be extended: https://www.mhcc.nhs.uk/news/north-manchester-pilot-quadrupling-lung-cancer-early-diagnosis-rates/.

2.14. Pathway, a charity, helps the NHS to create hospital teams in Manchester, to support homeless patients and involves in-hospital GPs and nurses working with others to address housing, financial and social issues of patients. This video looks at our work on homelessness: https://www.youtube.com/watch?v=9KYRDE-t89s&feature=youtu.be.

2.15. The Mayor of Greater Manchester announced last year that all nursing students in Greater Manchester will be guaranteed a job after graduating. The NHS Long Term plan states this will now happen across the entire country. We have four big priorities in our workforce plan: helping our leaders, carers and volunteers to develop; supporting our staff, apprentices and people on placements; improving our offer of employment; and filling difficult roles - http://www.gmhsc.org.uk/wp-content/uploads/2018/05/13_Workforce_Strategy_and_Implementation_Plan_SPB_28.07.2017_combined_FINAL_v1.0.pdf.

2.16. The plan contains welcome reference to improving end of life care, specifically a preferred place to die. Statistics show almost half of the 23,866 deaths in Greater Manchester from September 2017 to June 2018 occurred in hospital, even though in some cases there was no clinical need for patients to be there and surveys suggest most people would not choose hospital as their preferred place to die:
http://www.gmhsc.org.uk/today-marks-the-start-of-hospice-care-week-an-annual-celebration-which-aims-to-raise-the-profile-of-the-remarkable-work-these-homes-do-in-our-communities/. We’re looking at new standards, working with both James Frith, MP Bury North and co-chair of the All Party Parliamentary Group on hospice and palliative care as well as the national charity, Dying Matters, on a set of standards to improve services and choice.

2.17. The NHS Long Term Plan looks at making better use of data and digital technology. Recent announcements on Greater Manchester being a local health and care record exemplar and our work with Health Innovation Manchester show what we are doing but also scale of ambition: http://www.gmhsc.org.uk/greater-manchester-awarded-7-5m-to-drive-forward-integration-of-health-and-care-records/.

2.18. Central to this will be the further integration of health and care with wider public services – the Greater Manchester vision for this reformed public service model will be set out in the White Paper (see section 3 of this paper).

2.19. Equally, we will go beyond the ambitions for population health in the Long Term Plan. For instance, the Plan recognises the health consequences of poor air quality but its response to this is limited to modernising the NHS estate and vehicle fleet.

2.20. In Greater Manchester, through operating on a pan public-service basis, we can create the conditions for our residents to demand better health and then apply a far greater range of solutions to problems such as poor air quality – including via our transport system, housing and our approach to economic growth.

2.21. We will also make the case that, whilst increases in NHS funding are welcome, it is vital that, through the Spending Review process, sustainable financial settlements are agreed for both Social Care and Public Health. In GM’s submission to the 2018 Autumn Budget we were clear that health and care integration would be undermined without long-term, sustainable financing of Social Care and Public Health.

2.22. Equally, it is not yet clear that the full range of commitments in the Long Term Plan can be adequately supported through the additional funding available and given the workforce challenges of the coming period. We expect further detail from the national bodies on this, but, we will also review the commitments against our GM-level plans for 2019-20 and beyond.

2.23. For some time, we have highlighted that national legislative changes would help to remove some of the barriers to further health and social care integration. We are therefore positive about the list of potential legislative changes for Parliament’s consideration. In particular, the creation of Integrated Care Trusts; the removal of impediments to place-based commissioning; and the ending of general competition rules and powers that can adversely affect the integration of care.

2.24. Our Prospectus, supported by a detailed implementation plan that will include how we will deliver the requirements of the Long Term Plan, will ensure that we meet the
expectation set by the NHS nationally for all local systems to have five year plans in place by autumn 2019.

2.25. We expect to seek this Board’s approval for the Prospectus in March 2019 and then to launch the document formally shortly after that. In doing so, we will seek, as far as is possible, to align this with the launches of other key GM-wide strategies.

2.26. This paper now outlines those significant GM strategies and draws out the opportunity for each to both complement and strengthen the Health and Social Care Prospectus.

3.0 THE WHITE PAPER ON GM PUBLIC SERVICES

3.1. We can only support people to achieve their full potential and ensure that we are creating the Greater Manchester we all want to live in if we change the way in which our public services work.

3.2. The GM Model of Public Services White Paper will set out a radical new approach to how public services will be delivered across Greater Manchester. This will see communities, public services and the voluntary sectors working hand in hand to reform services and focus on delivery, breaking down the silos between services.

3.3. The White Paper is vital in confirming an integrated, pan-public service reform model in GM – with health and social care playing its full role in this. For example, it clearly identifies the neighbourhood (30,000 to 50,000 populations) as the main delivery point for public services – matching the model being put in place through Local Care Organisations.

3.4. The Paper will form one of the key pillars for delivering the overarching aims of the Greater Manchester Strategy and on how we can progress further and faster as a devolved city region.

4.0 THE GM INDEPENDENT PROSPERITY REVIEW & LOCAL INDUSTRIAL STRATEGY

4.1. The GM Independent Prosperity Review (IPR), in a similar way to the Manchester Independent Economic Review (MIER) before it, is expected to form the analytical backbone of GM’s engagement with Government for the coming decade, as well as providing a sound evidence base for the Local Industrial Strategy.

4.2. The IPR is being guided by an Independent Advisory Panel. The Panel has reviewed GM’s existing evidence base and commissioned new studies, which provide a deep and cutting-edge analysis of key economic issues affecting the city-region. The IPR’s findings are expected to be announced in February 2019.

4.3. The 2017 Autumn Budget agreement between the GMCA and Government (HMG) set out that Greater Manchester’s Local Industrial Strategy (the LIS) will reflect the main themes of the National Industrial Strategy, but also take a place-based
approach that builds on the area’s unique strengths and ensures all people in GM can contribute to, and benefit from, enhanced productivity, earnings and economic growth.

4.4. The Strategy will be clear on our strengths in GM and help to attract new business and new industries. It will also highlight the challenges we face particularly around skills, infrastructure and the poor health experienced by many of our residents. It will bring a sharper focus to where greater investment is needed in GM. It is being jointly developed with Government and will be agreed in March.

4.5. Both the Prosperity Review and Local Industrial Strategy are crucial to our aim of unlocking the potential of the health and care system to contribute to innovation and productivity. This particularly applies to areas such as life sciences, clinical trials and digital interoperability and will form a major part of the Health and Social Care Prospectus.

5.0 THE GM SPATIAL FRAMEWORK

5.1. The Greater Manchester Spatial Framework focuses on creating sustainable places in Greater Manchester where people can achieve their full potential.

5.2. That requires important decisions to be made about the pattern of future growth, taken in an integrated way, to reflect the inter-relationships between all communities and parts of Greater Manchester socially, environmentally and economically.

5.3. The Health and Social Care Partnership will participate fully in the consultation on the Spatial Framework. The existence of Greater Manchester’s active connection across the full range of public service and civic leadership gives us an opportunity to view and progress the Spatial Framework as a framework for health creation. The scope of the framework, affecting green spaces, walking and cycling connectivity, inclusive growth, prosperity, homes, and digital connectivity has the potential to be Greater Manchester’s foremost statement on population health. We very much welcome the long-term view that the Framework takes and will work with all partners in GM to reaffirm that the health and well-being of the population is a vital consideration in this.

6.0 THE GM CLEAN AIR PLAN

6.1. The Clean Air Plan will aim to ensure that our city region can grow in a sustainable way that promotes opportunity and better health for all.

6.2. Although no decisions have been made yet, the GM Clean Air Plan will aim to safeguard all our residents from air polluted by high levels of Nitrogen Dioxide whilst protecting the poorest in our communities from any financial penalties.

6.3. The Health and Social Care Partnership will play its full part in this work. As described in section 2 of this paper, we want to work with all partners to make sure
that the health challenge of poor air quality is met by a response across the public sector and civic society.

7.0 THE GM 2040 TRANSPORT STRATEGY

7.1. The Greater Manchester Transport Strategy 2040 (2017) set out a future vision for "world class connections that support long-term sustainable economic growth and access to opportunities for all".

7.2. Its ambition is to deliver a fully integrated and sustainable transport system that provides real choice to people travelling in GM and enables us to reduce car use to no more than 50% of daily trips, with the remaining 50% undertaken through public transport, cycling and walking.

7.3. This would mean a million more trips each day using sustainable transport modes in Greater Manchester by 2040 and would help to make our communities less congested and polluted, and safer for everyone.

7.4. The Health and Social Care Partnership will continue to engage in the implementation of the Transport Strategy to ensure that we capitalise on the health and well-being benefits it offers. This includes the opportunity to increase physical activity across our city region – linked to the GM Moving programme.

8.0 RECOMMENDATIONS

8.1. The Greater Manchester Health and Care Board is asked to:

- Note the relationship described between the key emerging GM plans and between the Health and Social Care Prospectus and the NHS Long Term Plan