AGENDA CIRCULATED ON: Thursday 23 March 2017

JOINT MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY AND AGMA EXECUTIVE BOARD

DATE: Friday 31 March 2017
TIME: At the rise of the GMCA meeting due to commence at 11.45am
VENUE: Council Chamber, Bury Town Hall Knowsley Street
Bury, BL9 0SW

Public Wi-Fi Network: Choose BuryCouncilFreeWiFi from the options - no password is needed

AGENDA

1. APOLOGIES - attached

2. CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS

3. DECLARATIONS OF INTERESTS - attached
To receive declarations of interests in any item for discussion at the meeting. A blank form for declaring interests has been circulated with the agenda; please ensure that this is returned to the GMIST Officer at the start of the meeting.

4. MINUTES OF THE JOINT GMCA AND AGMA EXECUTIVE BOARD HELD ON 24 FEBRUARY 2017 - attached
To consider the minutes of the meeting of the Joint GMCA & AGMA Executive Board held on 24 February 2017 as a correct record.

5. FORWARD PLAN OF STRATEGIC DECISIONS OF JOINT GMCA & AGMA - attached

6. MINUTES OF THE JOINT GMCA AND AGMA SCRUTINY POOL HELD ON 10 MARCH 2017 - attached
Minutes of the Joint GMCA and AGMA Scrutiny Pool meeting held on 10 March 2017 for information.

7. GREATER MANCHESTER: GREATER MANCHESTER’S PLAN FOR HOMES AND JOBS – UPDATE ON CONSULTATION
Report of Councillor Richard Farnell, Portfolio Lead for Planning and Housing and Eamonn Boylan, Portfolio Lead Chief Executive for Planning and Housing.
8. **GMCA AND AGMA FINANCIAL SUPPORT FOR THE GREATER MANCHESTER HEALTH AND SOCIAL CARE PARTNERSHIP**


9. **SENIOR APPOINTMENTS TO THE GMCA**

Joint report of Tony Lloyd, GM Interim Mayor and Councillor Rishi Shori, Portfolio Lead for Resilience and Andrew Lightfoot, GMCA Chief Executive.

Agenda Contact:
Sylvia Welsh
Democratic Services Team
GMIST

D.Hall,
AGMA Secretary

Tel: 0161 234 3383
Email: sylvia.welsh@agma.gov.uk
Section 6.1 of the AGMA constitution states that:-

*The Board comprises the Leader of the Council of each of the Parties to this agreement. Each of the Parties will appoint for each Municipal Year two additional members of their Executive one of whom may substitute for the Leader as necessary. The Parties will inform the Secretary to the Board in writing of these annual appointments.*

The Secretary has been advised of the following substitute members for the Executive Board for 2016/17. Any substitute attending today is requested to confirm his/her attendance under this item.

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<tr>
<th>Authority</th>
<th>Executive Board Member</th>
<th>Named Substitute</th>
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<tr>
<td>Bolton</td>
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<td>Bury</td>
<td>Cllr R Shori</td>
<td>Cllr J Lewis</td>
<td>Cllr T Holt</td>
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<td>Cllr J Merry</td>
<td>Cllr P Boshall</td>
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<td>Cllr W Wild</td>
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<td>Cllr K Quinn</td>
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<td>Cllr A Williams</td>
<td>Cllr J Lamb</td>
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<td>Cllr P Smith</td>
<td>Cllr D Molyneux</td>
<td>Cllr C Ready</td>
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Donna Hall
AGMA Secretary
Joint GMCA AGMA Executive Board Meeting on 31 March 2017

Declaration of Councillor’s Interests in Items Appearing on the Agenda

NAME: ______________________________

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<th>Minute Item No. / Agenda Item No.</th>
<th>Nature of Interest</th>
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MINUTES OF THE MEETING OF THE JOINT MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY AND THE AGMA EXECUTIVE BOARD, HELD ON FRIDAY 24 FEBRUARY 2017 AT WIGAN TOWN HALL

GM INTERIM MAYOR            Tony Lloyd (in the Chair)
BOLTON COUNCIL            Councillor Cliff Morris
BURY COUNCIL             Councillor Rishi Shori
MANCHESTER CC            Councillor Richard Leese
OLDHAM COUNCIL          Councillor Jean Stretton
ROCHDALE MBC            Councillor Richard Farnell
SALFORD CC              City Mayor Paul Dennett
STOCKPORT MBC           Councillor Alex Ganotis
TAMESIDE MBC           Councillor Kieran Quinn
TRAFFORD COUNCIL       Councillor Alex Williams
WIGAN COUNCIL          Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS                     Councillor David Acton
GMWDA                      Councillor Nigel Murphy
TfGMC                      Councillor Andrew Fender
Joint GMCA and AGMA       Councillor Angeliki Stogia
Scrutiny Pool            Councillor Angeliki Stogia

OFFICERS IN ATTENDANCE

Margaret Asquith    Bolton Council
Pat Jones-Greenhalgh  Bury Council
Geoff Little          Manchester CC
Carolyn Wilkins       Oldham Council
Steve Rumbelow   Rochdale MBC
Jim Taylor           Salford CC
Eamonn Boylan      Stockport MBC
Steven Pleasant   Tameside MBC
Theresa Grant    Trafford Council
Donna Hall          Wigan Council
Ian Hopkins         GM Police
13/17 APOLOGIES

Apologies for absence were received and noted from Councillor Sean Anstee (Trafford). Councillor Alex Williams was in attendance in Councillor Anstee’s absence. Apologies were also received and noted from Mike Owen (Bury) and Jon Lamonte (TfGM).

14/17 CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS

There were no announcements from the Chair or any items of urgent business.

15/17 DECLARATIONS OF INTERESTS

There were no declarations of interest made by a Member in respect of any item on the agenda.

16/17 MINUTES OF THE JOINT GMCA AND AGMA EXECUTIVE BOARD HELD ON 27 JANUARY 2017

The minutes of the Joint GMCA and AGMA Executive Board meeting, held on 27 January 2017, were submitted for consideration.

RESOLVED/-

To approve the minutes of the Joint GMCA and AGMA Executive Board meeting, held on 27 January 2017 as a correct record.

17/17 FORWARD PLAN OF STRATEGIC DECISIONS OF JOINT GMCA & AGMA

Consideration was given to a report advising Members of those strategic decisions that were to be considered by the GMCA over the forthcoming months.

RESOLVED/-
To note the Forward Plan of Strategic Decisions, as set out in the report.

18/17 MINUTES OF THE JOINT GMCA AND AGMA SCRUTINY POOL HELD ON 10 FEBRUARY 2017

The minutes of the Joint GMCA and AGMA Executive Board meeting, held on 27 January 2017, were submitted for consideration.

RESOLVED/-

To approve the minutes of the Joint GMCA and AGMA Executive Board meeting, held on 27 January 2017 as a correct record.

19/17 GM JOINT SCRUTINY POOL’S TASK AND FINISH GROUP ON COMMUNICATIONS

Councillor Angeliki Stogia, Chair of the GM Joint Scrutiny Task and Finish Group, introduced a report which set out the findings of the recent GM Scrutiny Pool’s Task and Finish Group on GMCA Communications.

Members noted that these findings had been reviewed and unanimously adopted by the GM Scrutiny Pool at its meeting on 10 February 2017. Scrutiny Members also requested that the report’s findings and recommendations should be considered by the Joint GMCA and AGMA Executive Board, as the findings provided valuable insight into the way that the GMCA’s work is perceived by internal and external stakeholders where, during this time of rapid change, effective and consistent communication is vital part of GMCA’s relationship with GM residents.

Members also noted that some of the report’s recommendations anticipate activity already being taken forward by the newly convened GM Communications Team. Councillor Stogia highlighted that it was hoped that the findings of the Task and Finish Group will inform thinking about the development of communications products for elected members and residents and be built into future work planning and decision making about GM communications.

It was noted that the GM Communications Team, overseen by the GMCA and the Deputy Head of Paid Service will ensure that the recommendations would be progressed and that further updates would be presented to the GM Joint Scrutiny Pool.

The Chair thanked the Task Group for its hard work on this issue.

RESOLVED/-

To agree and support the Scrutiny Pool recommendations as set out below:-
1. With regard to Leadership of GMCA Communications, GMCA agreed:-

1.1 To review the current leadership arrangements for communications as soon as possible to ensure that the GMCA’s Lead Member and Chief Executive for Communications have the capacity to effectively oversee and drive:

   a. For the development of the GMCA’s high level messaging.
   b. To refresh the GMCA’s Strategic Communications Plan, with a draft version to be reviewed by Scrutiny Pool in March 2017. The plan should:
      - set out agreed principles of communication including a commitment to foster meaningful participation with a broader group of stakeholders and actively engage in the co-production of key messages. Thus allowing GM to benefit from engaging with a broader range of stakeholders and groups, some of whom may be overlooked or excluded by conventional methods of consultation and engagement
      - have clear objectives and milestones
      - set out the governance arrangements for communications
      - include commitment to develop and maintain a forward plan of proactive communications

1.2 To review the staffing and funding resources and those skills needed to deliver an expanded GMCA/Mayoral communications function, noting how the new integrated team will approach their dual responsibilities.

2. With regard to the Mayoral Elections and beyond

2.1 To agree to continue to provide Mayoral candidates accurate information about GM’s key messages about the GMCA and devolution developed as part of recommendation 1.1 above (March 2017).

2.2 To commission a campaign that focuses on ‘what devolution can do for you’ to harness public interest and provide opportunities:
   - to engage the public in the democratic process;
   - to dispel myths and misconceptions around devolution;
   - to bring alive the possibilities for jobs and transport, health and social care.

and that this campaign should utilise the GMCA’s emerging branding strategy and should be concise, highly visual, use plain language and deliver key messages on key policy areas.

2.3 To develop a ‘Greater Manchester elects’ website with full facts in plain English describing what the Mayor of GM and GMCA/AGMA each can do.

2.4 To provide briefings on the main policy areas of the GMCA’s work including local examples to ‘bring this work to life’ to elected members, staff, residents and media outlets.

2.5 To develop and agree protocols for communications between GMCA and the
GM Mayor’s office.

3. Member and staff engagement

3.1 To provide ongoing training and support to enhance member and staff confidence to communicate the devolution process (part of strategic communications plan)

3.2 To proactively engage elected members and staff of public services organisations in the development of GMCA’s key messages for emerging policies/areas of work and the tailored communications products. To note that key milestones to be set out in communications plan.

3.3 To provide clear information to elected members, the public and communities of interest to show how they can provide input into policy-making and engage in the scrutiny/challenge the decision-making process.

4. Measure and describe success

4.1 To request that GMCA’s communications team undertakes to co-produce with local communication teams (as well as TFGM, Fire and Rescue, Health, Police and Crime Unit etc.) a clear statement of what the GMCA communications team and locality communications officers should expect from each other in terms of effectively communicating GMCA messages in the localities, taking into account the recommendations of the Task and Finish Group.

4.2 To request that the GMCA’s communications team develops a clear set of metrics to measure the success of the GMCA’s communication strategy, building on the results of the Local Government Association survey.

4.3 To request that the GMCA’s communications team undertakes to report back on this work to the GMCA Scrutiny Pool at regular intervals and note that the first report would be presented in March 2017.

20/17 APPOINTMENT OF CHIEF INFORMATION OFFICER AND CHIEF RESILIENCE OFFICER

The Chair advised Members that this item had been withdrawn.

21/17 GREATER MANCHESTER HOUSING PROVIDERS UPDATE

Councillor Richard Farnell, Portfolio Lead for Planning and Housing and Cath Green GM Housing Providers Partnership introduced a report which set out a detailed picture of the progress made and the proposed next steps across a broad agenda for collaborative working on our shared priorities for the newly renamed Greater Manchester Housing Partnership (GMHP). A copy of the first full GMHP Delivery Plan was appended to the report.
In welcoming the report, a Member highlighted that some housing developers did not have the same social values as housing providers and suggested that as well as the physical changes, the potential to include social objectives in new developments should be explored. A paper on this matter was requested.

RESOLVED/-

1. To note the progress made in taking forward the principles agreed in the MOU into practical cooperative work across a range of strategic issues as set out in the report.

2. To thank Housing Providers for their hard work on this matter.

3. That a report be presented to a future meeting regarding social objectives for Housing Developers.

4. To agree that a further update be presented in six months.
1. INTRODUCTION

1.1 At their meeting on 24 June 2011, the GMCA agreed procedures for developing a Forward Plan of Strategic Decisions for the Authority, in line with the requirements of the GMCA’s constitution. The latest such plan is attached as the Appendix to this report.

2. RECOMMENDATIONS

2.1 GMCA and AGMA Executive Board members are invited to note, comment and suggest any changes they would wish to make on the latest Forward Plan of Strategic Decisions for the Joint GMCA and AGMA Executive Board; attached to this report.

3 FORWARD PLAN: CONSTITUTIONAL REQUIREMENTS

3.1 In summary the Secretary of the Joint GMCA and AGMA Executive Board meeting is required to:-

- prepare a plan covering 4 months, starting on the first day of the month
- to refresh this plan monthly
- to publish the plan fourteen days before it would come in to effect
- state in the plan
  
  (i) the issue on which a major strategic decision is to be made;
  (ii) the date on which, or the period within which, the major strategic decision will be taken;
  (iii) how anyone can make representations on the matter and the date by which any such representations must be made; and
  (iv) a list of the documents to be submitted when the matter is considered

3.2 Key decisions are defined as being those which are likely:-
a. to result in the local authority incurring expenditure which is, or the making of savings which are, significant having regard to the local authority’s budget for the service or function to which the decision relates; or

b. to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the local authority.

In further guidance issued by the Secretary of State local authorities are required to

"agree as a full council limits above which items are significant. The agreed limits should be published."

3.3 The constitution is also quite specific about the matters which would need to be included within the Forward Plan:

- any matter likely to result in the GMCA and AGMA Executive Board incurring significant expenditure (over £1 million), or the making of significant savings; or

- any matter likely to be significant in terms of its effects on communities living or working in the area of the Combined Authority.

plus the following more specific requirements:

1. a sustainable community strategy;

2. a local transport plan;

3. approval of the capital programme of the GMCA and TfGM and approving new transport schemes to be funded by the Greater Manchester Transport Fund;

4. other plans and strategies that the GMCA may wish to develop;

5. the preparation of a local economic assessment

6. the development or revision of a multi-area agreement,

7. the approval of the budget of the GMCA;

8. the approval of borrowing limits, the treasury management strategy and the investment strategy;

9. the setting of a transport levy;

10. arrangements to delegate the functions or budgets of any person to the GMCA;

11. the amendment of the Rules of Procedure of the GMCA;

12. any proposals in relation to road user charging
3.4 All the matters at 1-12 above require 7 members of the Joint GMCA and AGMA Executive Board to vote in favour, except those on road user charging, which require a unanimous vote in favour.

3.5 The attached plan therefore includes all those items currently proposed to be submitted to the Joint GMCA and AGMA Executive Board over the next 4 months which fit in with these criteria. Members should be aware that:

- Only those items considered to fit in with the above criteria are included. It is not a complete list of all items which will be included on the Joint GMCA and AGMA Executive Board agendas.
- Items listed may move dependent on the amount of preparatory work recorded and external factors such as where matters are dependent on Government decisions; and

CONTACT OFFICER:

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<thead>
<tr>
<th>Name</th>
<th>Phone Number</th>
<th>Email Address</th>
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<tbody>
<tr>
<td>Julie Connor</td>
<td>0161 234 3124</td>
<td><a href="mailto:julie.connor@agma.gov.uk">julie.connor@agma.gov.uk</a></td>
</tr>
<tr>
<td>Sylvia Welsh</td>
<td>0161 234 3383</td>
<td><a href="mailto:sylvia.welsh@agma.gov.uk">sylvia.welsh@agma.gov.uk</a></td>
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The Plan contains details of Key Decisions currently planned to be taken by the Joint Meeting of the Greater Manchester Combined Authority and AGMA Executive Board; or Chief Officers (as defined in the GMCA and AGMA constitution) in the period between 1 April 2017 to 31 July 2017.

Please note: Dates shown are the earliest anticipated and decisions may be later if circumstances change.

If you wish to make representations in connection with any decisions please contact the contact officer shown; or the offices of the Greater Manchester Integrated Support Team (at Manchester City Council, P.O. Box 532, Town Hall, Manchester, M60 2LA, 0161-234 3124; info@agma.gov.uk) before the date of the decision.

### JOINT GMCA AND AGMA EXECUTIVE BOARD

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<th>Description</th>
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<td>Susan Ford</td>
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JOINT GMCA AND AGMA SCRUTINY POOL

MINUTES OF THE MEETING HELD ON FRIDAY 10 MARCH 2017
AT MANCHESTER TOWN HALL

PRESENT

Bolton Council  Cllr Kevin McKeon  Cllr Debbie Newall
Bury MBC  Cllr Stella Smith  Cllr Roy Walker
Manchester CC  Cllr James Wilson
Oldham MBC  Cllr Cheryl Brock  Cllr Colin McLaren
Rochdale BC  Cllr Neil Butterworth  Cllr Michael Holly  Cllr Sara Rowbotham
Salford CC  Cllr David Jolley
Stockport MBC  Cllr Yvonne Guariento  Cllr John McGahan
Tameside MBC  Cllr John Bell  Cllr Gillian Peet  Cllr Kevin Welsh
Trafford MBC  Cllr Pam Dixon  Cllr Barry Brotherton
Wigan MBC  Cllr John O'Brien  Cllr Pam Stewart

IN ATTENDANCE

GMCA  Andrew Lightfoot
GMIST  Allan Sparrow  Susan Ford

17/17 APOLOGIES
Apologies were received from Cllr Zahara Alijah (Manchester), Cllr Jillian Collinson (Salford), Cllr Andrew Morgan (Bolton) Cllr John Walsh (Salford), Cllr Edward Houlton (Wigan) and Cllr Michael Young (Trafford).

17/18 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

The Chair opened the meeting and welcomed all those present. He reported that the GMCA had endorsed the recommendations of the Task and Finish Group on communications at their meeting on 24 February.

17/19 DECLARATIONS OF INTEREST

There were no declarations of interest made by any member in respect of items on the agenda.

17/20 MINUTES OF THE GMCA AND AGMA SCRUTINY POOL MEETING HELD ON 10 FEBRUARY 2017.

The Minutes of the GMCA and AGMA Scrutiny Pool meeting held on 10 February 2017 were submitted for consideration. Councillor Brotherston reported that he had submitted his apology for the February meeting which were showing him as being present at the meeting.

RESOLVED/-

To approve the Minutes of the GMCA and AGMA Scrutiny Pool meeting held on 10 February 2017 subject to the removal of Councillor Brotherston’s name from the list of attendees and its inclusion on the list of apologies.

17/21 GMCA/AGMA SCRUTINY WORK PROGRAMME AND FORWARD PLAN

A report was submitted requesting members received to review and amend the Work Programme for the Joint GMCA and AGMA Scrutiny Pool for 2016/17.

Members requested a formal update on the Employment and Skills Task and Finish Group at their meeting in April, in addition to the other reports on the agenda.

Councillor Neil Butterworth added that he would provide members with an update on the work being carried out by the Energy Task and Finish Group at the next Scrutiny Pool meeting.

RESOLVED/-

1. To note items for the 2016/17 Scrutiny Work Programme.
2. To note the progress with Scrutiny’s Task and Finish work as set out in section 2 of the report.

3. That GMIST request a formal update on the Employment and Skills Task and Finish Group for the next meeting of the Scrutiny Pool.

4. That GMIST respond to the correspondence received from the Chair of the Energy Task and Finish Group and note that an update from the Energy Task and Finish Group would be reported to the next meeting.

17/22 GMCA TRANSITION

Andrew Lightfoot, Deputy Head of Paid Service provided members with a brief update on the organisational changes underway in preparation for devolution to Greater Manchester and the election of the Mayor for Greater Manchester in May 2017.

He reminded members that the Greater Manchester Combined Authority was established in 2011, but over the next couple of months it will move into another iteration as a number of functions are brought together in an organisational reconfiguration including the Greater Manchester Fire Authority, The Office of the Police and Crime Commissioner and a number of AGMA units including New Economy and GMIST.

There are a series of Orders and Government legislation being prepared in advance of the Mayoral election on 4 May 2017, residents and prospective candidates can find out more information via the new GM elects website (https://www.gmelects.org.uk/). Eamonn Boylan (the current Chief Executive of Stockport MBC) has been appointed as the first full time Chief Executive for the GMCA and will be starting imminently, and the GM Mayor will take office on 8 May.

There have already been a number of Orders laid and passed by Government in relation to many of the GMCA new functions, including the GM Fire and Rescue Service and the Office of the Police and Crime Commissioner. Officers reported that further Orders are on track to support the election and transition for the GMCA.

GM will have unique powers in relation to the Mayor and the Combined Authority, to support this there are specific legislation being put in place regarding this broad range of powers.

HR consultations are ongoing with all staff who are affected by the organisational changes with no major issues arising from the TUPE processes. A phased transfer of staff begins from 1 April, with the majority of staff being transferred on 8 May. Work regarding systems such as finance, ICT, payroll etc; would built around the current GM Fire and Rescue Service systems.

The GMCA headquarters will be Churchgate House from April 2017, but not all GMCA staff will be based there.

Members asked how transport powers would be distributed in the new arrangements between TfGM and the GM Mayor. Officers explained how these issues were currently being worked through in detail but nothing should fundamentally change immediately. The
GM Mayoral powers will specifically be in relation to the Buses Bill and strategic implementation for smart ticketing, but the relationship between these and the transport functions of the GMCA is being considered as part of the devolution arrangements. There would, however, be an ongoing need for a committee of all GM authorities to input into transport strategy for GM.

Members further reiterated the need for a joined up transport system for GM that includes the rail system. Officers reported that the GM Transport Vision includes all methods of public transport, and there is already work under way to influence transport regulation and transport provision which will enable smart ticketing to be as successful in our conurbation as other areas.

A member asked what the level of borrowing powers would be for the GMCA post April 2017. Officers confirmed that there are ongoing discussions with Treasury regarding this issue and that initial specified potential borrowing powers were not comparable with local authorities, however there had recently been a shift in this view and it was now looking more positive.

Members asked to have sight of the Overview and Scrutiny Order to further understand how the scrutiny function will be arranged going forward. Officers agreed to circulate the Order and informed members that the Scrutiny Working Group has been reviewing the scrutiny function over the past few months. This group included representation from local authorities and has reached some conclusions in line with legislation which will be shared with the GMCA. Their recommendations support a wider scrutiny function which will cover a broader range of functions and will require a greater number of scrutiny committees to have the capacity to undertake these additional responsibilities.

A member asked whether the organisational changes will include the joining of AGMA and the GMCA. It was confirmed that the GMCA will assume all the AGMA functions, but that legally the dissolution of AGMA may take a couple of years.

Members of the Pool asked whether they will be included in the GMCA Scrutiny function going forward and whether there would be the opportunity to develop their knowledge. Officers confirmed that through the new arrangements there would be the requirement for more members to be involved in overview and scrutiny, however members would continue to be appointed through their authorities as per the current arrangements. In addition to this, members further asked whether there would be a members allowance designated for scrutiny. Current arrangements do not include allowances for scrutiny members, but officers reported that this could change in the future.

Members asked that local authorities be informed as soon as possible as to the number of positions on the GMCA/AGMA Scrutiny Pool in order that time be given to local negotiations. Officers assured that this would happen, but reminded members that there was some work required in advance to determine political and gender balances.

A member asked whether there would be a Department of Work and Pensions (DWP) budget coming to GM as part of devolution. Officers reported that the Working and Health Programme is part of devolution deal with GM and Government and some of the GMCA team will oversee this budget going forward, it was suggested that this may be a useful area for members to scrutinise in the future.
Members of the Pool asked how likely GM would see the deregulation of buses through the Buses Bill. Officers have been assured through discussions (with MPs and senior servants) bill will receive royal ascent in early April but that an update could be provided to scrutiny at the next meeting.

Members recognised that as the remit of the GMCA grows further, that the capacity of the scrutiny function needs to echo this in order for detailed scrutiny to be effectively undertaken. Officers reported that the function and volume of work for overview and scrutiny has been considered by the scrutiny working group and included in their recommendations. This paper will be circulated to all GM authorities over the next couple of weeks and would also be shared with members of the Scrutiny Pool for comment. Members welcomed this, and further suggested that an item on the future of scrutiny be brought to the next meeting of the Pool.

Further to this, members urged that scrutiny continue to receive policy development at a pre-decision stage in order for timely and useful input. Officers re-iterated that this has been a central principle of overview and scrutiny for the past few years and the GMCA welcome this approach.

RESOLVED/-

1. To note the report.
2. To share the Scrutiny Order and the Centre for Public Scrutiny guide with members.
3. To consider the devolved Working Well Programme as a future item for scrutiny.
4. To receive an update on the progress of the Buses Bill at the meeting in April 2017.
5. To circulate the recommendations of the Scrutiny Working Group with members of the Pool and that an item on the future GM scrutiny function be brought to the next meeting.

17/23 GREATER MANCHESTER STRATEGY REFRESH

Andrew Lightfoot, Deputy Head of Paid Service GMCA reminded members of his previous presentation which shared the planned approach to a conversational consultation for the Greater Manchester Strategy (GMS) Refresh. The first phase was an open discussion which asked what was important to residents of GM, and received 1500 responses.

The first iteration of the draft strategy has been created from those responses and shared with the GMCA at their meeting in February. Members of the GMCA asked that the strategy consultation be extended post-election of the GM Mayor to ensure that residents had further opportunities to engage and that the widest possible consultation be undertaken.

Both members and officers recognised that the 2013 strategy was out of date and a changing environment necessitated a refreshed GMS. The strategy shared some successes from the previous strategy including investment, technology advances and devolution, but there was a need to look at where we are now. There are a number of
current key issues for GM highlighted in draft strategy including productivity gap, low wages, the poverty agenda and challenges within the skills system.

The GMS defines a new vision for Greater Manchester as –
‘By 2040 Greater Manchester will be one of the world’s leading city regions, reaping the benefits of sustainable and inclusive growth across a thriving Northern economy. It will be ever more self-reliant, connected, dynamic, inclusive, digitally-driven, productive, innovative and creative. A destination of choice to live, work, invest and visit, GM will be known for the high levels of happiness and quality of life our people enjoy. No one will be held back, and no one will be left behind: all will be able to contribute to and benefit fully from the continued success of Greater Manchester.’

The draft GMS is clear about our priorities going forward focusing on strong people and strong place which continues the push to reform public services and focusses on improving outcomes through working with communities. It further recognises the need for economic growth across whole of GM and not just Manchester city centre, creating opportunities for all residents.

Members commended an excellent report and passionate vision. Specifically technological and digital development in GM was highlighted as exemplary but members felt that there was a need for an infrastructure to support these areas of growth through the sustained establishment of industries (and job creation) to ensure we can deliver on our aspirations. Members of the Pool urged for the need to see benefits in GM not just in other areas of the world and commented that the strategy does not go far enough in determining how GM will create new employment opportunities and economic growth in these sectors.

Members felt that the strategy needed more emphasis as to how we will practically achieve its aspirations. Its reference to ‘no one left behind’ could come across as quite flippant as currently lots of people currently are left behind. Members urged that the GMS should include plans to ensure high quality education for all to tackle the current skills gap and specific measures to address health and social care barriers that prevent people from working. Currently it seems that GM have limited control over education provision and influencing a curriculum which addresses the skills gap that GM requires. Officers recognised the deficit in skills delivery and its importance in relation to improving life chances and offered to look at how this part of the GMS could be enhanced.

Members expressed their pride in how hard officers in GM have worked over the years to ensure that the conurbation is the best that it can be for all its residents. There has been marked progress since the initial GMS, and the new document needs to be a visionary tool to drive progress in the future. Members reported a need for strong aspirations as devolution is an exciting time for GM.

The extension of the consultation period was endorsed by members. Lessons from the communications task and finish group should be used in the GMS consultation specifically in determining what devolution means for each community, and using a localised approach to improve engagement. Members felt that the draft GMS does not currently reflect this but that this approach could markedly improve the levels of engagement. Officers agreed to pick up the recommendations in light of the second phase of the consultation.

Furthermore, members commented that there was a need to generate passion and enthusiasm with the public, and that it would be an important part of the role of the GM
Mayor to promote a positive message regarding devolution and increase the rapport with residents.

A member commented that “strong people” may not be a term which would resonate with all people in GM and asked that officers give consideration to the use of the term “resilient”.

Members asked that the need for valuable practical vocational training for young people is highlighted through the GMS, as often those who are less academically able do not have the opportunity to develop their practical skills and given the ability to recognise the value they have in society. However these skills and trades are vital to the economic development of GM.

Members commented that there seemed a low level of engagement from young people in initial phase of the GMS consultation, and asked officers what will be done differently to engage with ‘hard to reach’ parts of the GM population. It was reported that GM was now getting the message out through young people forums and face to face events facilitated by neutral creditable people. Officers continue to improve systems and processes to engage and consult all GM residents.

Members urged for the need to summarise the GMS in a ‘one-page’ document to keep the message short, clear and concise and improve engagement with residents.

The Chair summarised the discussion and thanked members of their input.

RESOLVED/-

To note the report and amended timeframe for the second phase of the consultation.

17/24 SCHEDULE OF MEETINGS 2016/2017

The next meeting of the GMCA/AGMA Scrutiny Pool will be held on Friday 7 April 2017.

1. GMIST to invite Sam Riley from the NW Skills Academy to the next meeting.

CHAIR
JOINT GREATER MANCHESTER COMBINED AUTHORITY
& AGMA EXECUTIVE BOARD MEETING

Date: 31 March 2017
Subject: GMSF: Greater Manchester’s Plan for Homes and Jobs. Update on Consultation
Report of: Councillor Richard Farnell, Portfolio Lead for Planning and Housing and Eamonn Boylan Portfolio Chief Executive for Planning and Housing

PURPOSE OF REPORT
To update members of the Joint GMCA/AGMA Executive Board on the consultation on the draft GMSF and next steps

RECOMMENDATIONS:
GMCA/AGMA Executive Board is requested to;

1. Note the report
2. Agree the proposed timetable in Section 5.

CONTACT OFFICERS:
Chris Findley (chris.findley@salford.gov.uk)
Anne Morgan (a.morgan@agma.gov.uk)

BACKGROUND PAPERS:
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1. INTRODUCTION

1.1 The consultation on the draft GMSF closed on the 16 January 2017. Around 14,000 consultees\(^1\) on our databases were notified and around 25,000 comments have been received alongside several petitions.

1.2 It is not yet possible to give an absolutely definitive position on the responses received as there is considerable duplication (e.g. a number of residents have both emailed and posted their responses) and we are still processing responses received after the consultation closed.

1.3 22,500 of the 25,000 representations have been logged. Of these 1,500 are about thematic policies and issues (7%), the rest are about the site allocations.

1.4 Overall, the consultation was successful in promoting the draft plan and generated significantly more feedback than previous consultations. Responses were received from a wide range of interests such as housebuilders, landowners, community groups, pressure groups and individuals.

2. PROGRESS ON PROCESSING THE RESPONSES

2.1 The first priority is to upload all of the representations onto the consultation database and make them public. All of the representations submitted direct to the Consultation Portal have been processed. Additional resources have been obtained and 7 temporary agency staff have been recruited to help with the processing of the representations received by email and letter.

2.2 Most respondents did not use the consultation portal to submit responses, although it was used to access and download documents. It is clear that in terms of capturing and processing the representations this is by far the most efficient method. Work is underway to improve the public facing element of the portal and understand the barriers and difficulties experienced so that in the future this becomes the most convenient option. If this is not achieved the time and resources to manage further consultations will need to be significantly increased.

3. INITIAL ISSUES

\(^1\) For the avoidance of doubt the following terminology is used in this report:

- **Consultees** are people on our database that we notify of consultation periods – i.e. people we directly invite to comment.
- **Respondents** are consultees who actually make comment(s).
- **Representations** are the emails/letters sent in by a respondent as a whole
- **Comments** are individual points made on specific policies
3.1 Detailed analysis of the representations is still underway. The following issues are emerging from the early analysis although this is clearly a partial list and will be added to once all of the responses have been analysed.

- Strong overall support that a plan is needed and for the vision
- General support for the thematic policies but concern that the allocations are inconsistent with these
- Lack of balance between weight given to jobs and homes and the natural environment
- Concern over the robustness of the economic and demographic forecasts - particularly in terms of the impact of Brexit
- Economic forecasts are not ambitious enough
- Alternatively the housing figures are too high (CPRE 9,894 dwellings per annum, 197,885 over 20 years) or too low (HBF in excess of 14,622 pa, 292,440 over 20 years, or the Housing the Powerhouse ‘policy on’ figure of 16,643 pa 332,860 over 20 years)
- Current land supply is constraining growth. There is too much focus on apartments in the urban core and there is a need for more family housing.
- Brownfield land/empty homes and shops have been ignored and should be developed first.
- Existing land supply has been taken at face value and viability of bringing it forward has not been established.
- ‘Exceptional circumstances’ for release of Green Belt has not been demonstrated.
- The site selection process needs to be transparent – it’s unclear why some sites have been discounted and others chosen.
- Concern that this is the first that residents have heard about the plan and the title “spatial framework” is confusing to most people.
- Concern over the environmental impact of Green Belt release.
- Concern over impact of further development on infrastructure (in particular transport and social) perceived to be at or near capacity.
- Mix and type of housing – needs a range of affordable housing.
- Support for the intention to fulfil the city region’s full economic potential but this must be within environmental limits.
- Given Brexit, the spatial framework should have strong environmental protections in place that can stand alone – on issues from air quality to water and wildlife protection.
- Important to ensure that development associated with the GMSF does not increase risk such as flooding.
- Concern from utility providers regarding large sites which are in multiple ownerships. Experience is that sites in multiple ownerships can be compromised by developers working independently.

4. SITE ALLOCATIONS RESPONSE

4.1 The majority (93%) of the responses logged to date relate to the proposed site allocations. The sites which have received the most responses to date (over 1000) are listed below;
• NG 2 – Land east and west of M627M (Oldham and Rochdale)  
• NG 3 – Junction 21 of M62 (Oldham and Rochdale)  
• OA 1 - North Bolton Area of Search (Bolton)  
• OA 3 – Walshaw (Bury)  
• OA 24 - Sidebottom Fold (Tameside)  
• WG 4 – land at Flixton Station (Trafford)  
• OA 2 - Elton Reservoir Area (Bury)  
• M6C 1 – Junction 25 (Wigan)  
• OA 10 - Hanging Chadder (Oldham)

4.2 In addition, petitions have been received in respect of the following allocations:

• M6C2 Junction 26 (Wigan)  
• OA9 Cowlishaw (Oldham)  
• WG2: Western Cadishead and Irlam (Salford)  
• NG1b South of M62 (Bury and Rochdale)  
• OA3 Walshaw (Bury) and other Call for Sites in this area  
• WG1 New Carrington (Trafford)  
• All Green Belt sites around Bury  
• OA21 High Lane (Stockport)  
• OA24 Sidebottom Fold (Tameside)  
• OA12 Robert Fletchers (Oldham)  
• EG1 Little Moss / Ashton Moss (Tameside)  
• OA13 Bamford/Norden (Rochdale)  
• All Green Belt sites across Greater Manchester

4.3 A full analysis of the representations is underway. A consultation report will be produced which will identify the issues raised and the proposed response to these, to accompany the next stage of the consultation.

5. TIMETABLE

5.1 The current published timetable provides for consultation on the Publication Plan in June/July. In the light of the consultation responses received and the further work needed it is recommended that consultation on the next stage of the plan should be moved to September. The regulations require a formal consultation of at least 6 weeks. It is proposed that all future consultations will be for 12 weeks.

6. RECOMMENDATIONS

6.1 Recommendations are found at the front of the report.
Date: 31 March 2017

Subject: GMCA & AGMA financial support for the GM Health and Social Care Partnership

Report of: Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance and Richard Paver, GMCA Treasurer

PURPOSE OF REPORT

This report provides the Greater Manchester Combined Authority & AGMA Executive Board with an update to the June 2016 report that requested support for the GM H&SC Partnership. This report also requests approval for additional support for the Partnership.

RECOMMENDATIONS

- To approve spend of £0.3 million on providing support for the AGMA-GM H&SC Partnership for the second half of 2016-17. This proposal mirrors the £0.3 million contribution in kind made by AGMA for the first half of the 2016-17 financial year.

- To note that the £0.5 million AGMA Executive approved in June 2016 to support the development of Health Innovation Manchester (HiM) will now meet commitments of £0.29 million for HiM as agreed, with the remaining £0.21 million providing general in-kind support to the GM H&SC Partnership.
## CONTACT OFFICERS

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<tr>
<td>Richard Paver</td>
<td><a href="mailto:r.paver@manchester.gov.uk">r.paver@manchester.gov.uk</a></td>
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<tr>
<td>Andrew Lightfoot</td>
<td><a href="mailto:a.lightfoot@manchester.gov.uk">a.lightfoot@manchester.gov.uk</a></td>
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1. **BACKGROUND**

1.1 Health and Social Care Devolution is a core priority for GM. Following the agreement of the MoU in February 2015, funding allocations were sought from a range of GM partners to support the development of the GM-wide infrastructure required to deliver on our collective ambition.

1.2 In 2015 The GMCA/AGMA Executive Board approved a financial allocation of £1.5 million to support the implementation of H&SC devolution, of which only £1.0m was utilised.

1.3 In June 2016, the GMCA/AGMA Executive Board approved further support to the H&SC Partnership. Decisions approved were:

- £0.5 million contribution to support the work of Health Innovation Manchester.
- £0.3 million of support for running costs of the Partnership Team during the first 6 months of 2016/17.
- The underwriting of £0.4 million against commitments of £0.7 million in relation to the development of Health and Social Care (H&SC) work (including support to localities in preparation of submissions to the H&SC Transformation Fund).

2. **CURRENT POSITION**

2.1 In relation to the allocations approved in June 2016:

- The £0.5 million approved to support the development of Health Innovation Manchester will now meet commitments of £0.29 million for HiM as agreed, with the remaining £0.21 million providing general in-kind support to the GM H&SC Partnership.
- The £0.3 million allocation to H&SC Partnership costs for the first half of 2016/17 has been retained to provide in-kind support for H&SC Partnership.
- The GMCA/AGMA underwriting of a further £0.4 million of H&SC Partnership costs enabled specialist support to be quickly brought in to progress the development of work associated with the establishment of the H&SC Transformation Fund process, H&SC implementation strategy, and the development of the GM Mental Health Strategy, and Estates planning work. Additional costs were incurred subsequent to the last update in June 2016 bringing the total expenditure to £0.79 million.

2.2 Further in-kind support for the H&SC Partnership is now sought to ensure continued progression of our H&SC devolution priorities. This report requests that the GMCA/AGMA Executive approve a further £0.3 million for the second 6 months of 2016/17, mirroring the allocation GMCA/AGMA provided for the first 6 months of the year. This amount is included in the 2016/17 AGMA budget.

2.3 To summarise spend of £1.1 million is requested to meet costs of providing in-kind support to the GM H&SC Partnership and costs associated with Health Innovation Manchester.
3. RECOMMENDATIONS

3.1 The GMCA/AGMA Executive Board is requested to approve the recommendations set out above, namely:

- To approve spend of £0.3 million on providing support for the AGMA-GM H&SC Partnership for the second half of 2016-17. This proposal mirrors the £0.3 million contribution in kind made by AGMA for the first half of the 2016-17 financial year.

- To note that the £0.5 million AGMA Executive approved in June 2016 to support the development of Health Innovation Manchester will now meet commitments of £0.29 million as agreed, with the remaining £0.21 million providing general in-kind support to the GM H&SC.
JOINT GREATER MANCHESTER COMBINED AUTHORITY & AGMA EXECUTIVE BOARD

DATE: 31 March 2017

SUBJECT: Senior Appointments to the GMCA: Resilience / Information / Health Economy

REPORT OF: Tony Lloyd, GM Interim Mayor and Rishi Shori, Portfolio Lead for Resilience and Andrew Lightfoot, GMCA Deputy Chief Executive

PURPOSE OF REPORT:

• To seek approval for the posts of GM Chief Resilience Officer, Chief Information Officer and Health Economist to be established within the GMCA structure.

RECOMMENDATIONS:

• To approve the establishment of a permanent Chief Resilience Officer post, which for the initial two years, will be wholly funded via the 100 Resilient Cities programme.

• To approve the establishment of a permanent GMCA Chief Information Officer post, providing oversight and strategic leadership for the GMCA digital team.

• To approve the establishment of a permanent Health Economist post, and to approve the proposals that this will be funded through the GMCA/AGMA annual contribution to the GM Health and Social Care Partnership.

• To delegate authority to the Deputy Chief Executive and Treasurer, in consultation with the Interim Mayor, to progress the establishment of, and recruitment to, these positions.

CONTACT OFFICERS:

Andrew Lightfoot
Deputy Chief Executive, GMCA
a.lightfoot@manchester.gov.uk
1. **CHIEF RESILIENCE OFFICER**

1.1 In May 2016 Greater Manchester learnt that its application to join the 100 Resilient Cities network (100RC), pioneered by the Rockefeller Foundation, had been successful. As part of the partnership with 100RC, the city region will receive funding from 100RC to fund a Chief Resilience Officer post for a minimum of 2 years.

1.2 100RC is dedicated to helping cities around the world become more resilient to the physical, social and economic challenges that are a growing part of the 21st century. The number of people living in cities is projected to rise from 50% today to an estimated 70% by 2050. At the same time, natural and man-made threats to these cities are becoming more frequent and more intense.

1.3 100RC supports the adoption and incorporation of a view of resilience that includes not just shocks – floods, disease outbreaks, cyber attacks etc. - but also the stresses that weaken the fabric of a city on a day-to-day or cyclical basis such as high unemployment, an inefficient public transportation system, aging infrastructure or community tensions. By addressing both the shocks and the stresses, a city becomes more able to respond to adverse events, and is overall better able to deliver basic functions in both good times and bad to all populations.

1.4 Given the breadth of issues and policy areas 100RC is keen to see the Chief Resilience Officer focus on, locating this post within the GMCA structure will enable collaboration with teams working on the policy areas highlighted in the previous paragraph.

1.5 As the role develops, it is anticipated that the Chief Resilience Officer will work closely with the lead Chief Executive for Resilience and the elected Mayor to review resilience-related functions across Greater Manchester, seeking opportunities to more closely integrate and align work streams and to identify efficiencies. This role was highlighted in the draft Combined Authority structure previously discussed by the Leaders Transition Group.

1.6 In carrying out the review of GM resilience related functions highlighted in the previous paragraph, it is anticipated that the post will become self-financing as the breadth of GM resilience related resource is reconfigured, replacing the time-limited funding provided by 100RC.

1.7 This report seeks permission to establish this post on the GMCA organisational structure at a salary range of £74k - £86k. This salary
range has been established through a job evaluation exercise carried out on behalf of GMCA.

1.8 The CA is requested to assign the Deputy Chief Executive and Treasurer, delegated authority, in consultation with the Interim Mayor, to progress the establishment and recruitment to this role subject to confirmation of a final funding agreement with 100RC and a salary within the range identified in paragraph 1.7.

2. **CHIEF INFORMATION OFFICER**

2.1 Approval is also sought for the establishment of a GMCA Chief Information Officer (CIO) post. This is a critical role, providing oversight of ICT provision for the 2,000+ CA staff and systems as well as leading the capacity that has been established to take forward the GM-Connect strategy (improving the use made of information to inform strategic decision making and operational delivery across GM).

2.2 While this is a new post, by bringing together GM-Connect and the CA ICT capacity, a more cost effective structure is anticipated. The costs of this post will be met from within the existing CA budgets allocated to GM-Connect and core ICT functions. GM-Connect funds are currently time limited. However, the post will become self-financing after this period as the breadth of CA ICT resource is reconfigured.

2.3 This report seeks permission to establish this post as a GMCA employee at a salary range of £90,000 - £100,000 (subject to job evaluation).

2.4 The CA is requested to assign the Deputy Chief Executive and Treasurer, delegated authority, in consultation with the Interim Mayor, to progress the establishment and recruitment to this role subject to confirmation of the salary within the range identified in paragraph 2.3.

3. **HEALTH ECONOMIST**

3.1 Since the establishment of the GM Health & Social Care Partnership, New Economy has been supporting the development of a robust analytical base on which to develop the health and social care reform programme. Over this period it has become apparent that there is a need for specialist health economics expertise, in particular to support the development of robust estimates on the financial, social and economic impacts of new ways of working in the health and social care system. The creation of a new Health Economist role will provide this capacity and also link in to wider network of health economists across Greater Manchester (such as those in GM’s universities). Recruiting the role to the GMCA will embed the capacity within GM’s existing research and analytical capacity.
3.2 The core purpose of the role will be to lead the development of a new GM integrated health economics team, serving the needs of the GM Combined Authority and the GM Health and Social Care Partnership. The post holder will be responsible for conceiving and managing the delivery of a health economics research, insight and evaluation work programme, acting as a thought leader in the development of health economics, and driving the greater use of evidence in decision-making.

3.3 It is proposed the role will funded through the GMCA/AGMA annual contribution to the GM Health and Social Care Partnership. The post will be recruited at a salary of £60,000-£65,000.

3.4 The CA is requested to assign the Deputy Chief Executive and Treasurer, delegated authority, in consultation with the Interim Mayor, to progress the establishment and recruitment to this role subject to confirmation of the salary within the range identified in paragraph 3.3.

4. CONCLUSION

4.1 The Combined Authority is requested to approve the recommendations:

- To approve the establishment of a permanent Chief Resilience Officer post, which for the initial two years, will be wholly funded via the 100 Resilient Cities programme.

- To approve the establishment of a permanent GMCA Chief Information Officer post, providing oversight and strategic leadership for the GMCA digital team.

- To approve the establishment of a permanent Health Economist post, and to approve the proposals that this will be funded through the GMCA/AGMA annual contribution to the GM Health and Social Care Partnership.

- To delegate authority to the Deputy Chief Executive and Treasurer in consultation with the GMCA Resources Sub-Committee to progress the establishment of, and recruitment to, these positions.